Manuscript ID number:

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Title of paper:

Rapid appraisals of the transformation strategy required to sustain Dengue vector control during and after the COVID-19 pandemic in Indonesia

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Ethical/Copyright Corrections:

• Please confirm in the revised manuscript that the interview participants provided informed consent, which also included publication of anonymized responses.

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You have cited both tables as Table 1. Please amend accordingly on the revised manuscript.

Response Letter:

A Response to Reviewers letter is required upon resubmission.

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Please ensure copies of all figures/tables/supplementary material are provided with the revised manuscript, even if these are not altered during the revisions so we can ensure we have the most up to date file for each.

Reviewer Comments:

Reviewer 1

Title & Abstract

1. Do the title and abstract cover the main aspect of the work?

The manuscript discusses the transformation or changes happening in the dengue vector control during the COVID-19 pandemic in Indonesia. The title and abstract have properly captured the main findings and points of the paper, entail the aim and outcome appropriate for the study.

2. Does the introduction provide background and information relevant to the study?

The information on the technical meshwork on vector control is properly explained in the study. However, I would like to suggest the authors provide more background on the prevalence rate or any other epidemiological data on dengue, particularly with its changes in the COVID-19 pandemic era. You could refer to the following article on the dengue trend during the pandemic, in South East Asia (https://www.ncbi.nlm.nih.gov/pmc/articles/PMC8769803/)

Material and Methods

3. Are the methods clear and replicable? Do all the results presented match the methods described?

The methods are clear and concise and consist of policy review, social media analysis on Twitter, and interviews with health officials, particularly the dengue program officer at the primary health center. The results are also consistent with the predetermined method.

Results

4. If relevant are the results novel? Does the study provide an advance in the field? Is the data plausible?

The results are quite novel, particularly in analyzing the dengue vector control program in the pandemic era, from its changes and transformative method to its difficulties and challenges. However, as it is conducted through "tweet" analysis and interviews, the result might be found subjective. The data, thus might not be the most objective, however might serve as a preliminary study.

Discussion

5. Do the findings described by the author correlate with the results? Are the findings relevant?

The findings are quite consistent and relevant. The findings discuss the evident rising case of dengue from the perspective of the layperson, along with testimonies from health officials in their respective regions.

Conclusion

6. Do the conclusions correlate to the results found?

The conclusions is relevant to the results, as it summarizes the qualitative analysis finding of the survey.

Figures & Tables

7. If the author has provided figures and tables are the figures and tables clear and legible? Are the figures free from unnecessary modification?

The figures are suitable for publication.

8. Does the paper raise any concerns?

The paper is a novel analysis of the policy review and the changes in programs during the pandemic. The references are relevant with interesting analysis. I would believe there are no concerns on the similarities with other paper.

Competing interest

9. Do any of the authors' competing interests raise concerns about the validity of the study i.e. have the authors' competing interests created a bias in the reporting of the results and conclusions?



There are no conflict of interest from the authors.

Recommendations to the Editor

Additional comments

Please add analysis on the dengue prevalence in the respective region or from the available database. It would be interesting to see the effect of the program change, in particular, due to the challenges. Is the program effectiveness considered good or heavily influenced due to all the limitations.

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Reviewer 2

Title & Abstract

1. Do the title and abstract cover the main aspect of the work?

The title and abstract cover the message conveyed by the manuscript, where they seek to change the strategy for effective control of Dengue vector.

2. Does the introduction provide background and information relevant to the study?

More citations and a little more information would be more useful like https://www.who.int/news/item/07-09-2020-denguecontrol-three-year-indonesia-trial-shows-promising-results may also be discussed, different control approches can be discussed and why the authors feel that their discussed approach is most relevant of all.

Material and Methods

3. Are the methods clear and replicable? Do all the results presented match the methods described?

Methods are clear and replicable

Results

4. If relevant are the results novel? Does the study provide an advance in the field? Is the data plausible?

The study is important and deserves publication

Discussion

5. Do the findings described by the author correlate with the results? Are the findings relevant?

Yes they do

Conclusion

6. Do the conclusions correlate to the results found?

Yes they do

Figures & Tables

7. If the author has provided figures and tables are the figures and tables clear and legible? Are the figures free from unnecessary modification?

Yes they are ok however figure resolution is not clear. the images are not clear.

8. Does the paper raise any concerns?

No
NO
YES
YES
NO

Competing interest

9. Do any of the authors' competing interests raise concerns about the validity of the study i.e. have the authors' competing interests created a bias in the reporting of the results and conclusions?

NO

Recommendations to the Editor

Additional comments



More citations and a little more information would be more useful like https://www.who.int/news/item/07-09-2020-denguecontrol-three-year-indonesia-trial-shows-promising-results may also be discussed or Brady OJ, Kharisma DD, Wilastonegoro NN, O'Reilly KM, Hendrickx E, Bastos LS, Yakob L, Shepard DS. The cost-effectiveness of controlling dengue in Indonesia using wMel Wolbachia released at scale: a modelling study. BMC Med. 2020 Jul 9;18(1):186. doi: 10.1186/s12916-020-01638-2. PMID: 32641039; PMCID: PMC7346418, may also be discussed, different control approaches can be discussed and why the authors feel that their discussed approach is most relevant of all.

Besides the images in the manuscript are not clear, authors should work on their resolution

1 ORIGINAL RESEARCH

2 Rapid appraisals of the transformation strategy required

3 to sustain Dengue vector control during and after the

4 COVID-19 pandemic in Indonesia

- 5 Sulistyawati Sulistyawati^{1*}
- 6 Herman Yuliansyah²
- 7 Tri Wahyuni Sukesi¹
- 8 Arfiani Nur Khusna²
- 9 Surahma Asti Mulasari¹
- 10 Fatwa Tentama³
- 11 Bambang Sudarsono⁴
- 12 Fanani Arief Ghozali⁵
- 13
- ¹Faculty of Public Health, Universitas Ahmad Dahlan, Yogyakarta, Indonesia;
- 15 ²Department of Informatics, Faculty of Industrial Technology, Universitas Ahmad Dahlan,
- 16 Yogyakarta, Indonesia;
- ³Faculty of Psychology, Universitas Ahmad Dahlan, Yogyakarta, Indonesia;
- 18 ⁴Department of Automotive Technology Vocational Education, Faculty of Teacher Training and
- 19 Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia;
- ⁵Department of Electronics Engineering Vocational Education, Faculty of Teacher Training and
- 21 Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia.
- 22
- 23 Correspondence: Sulistyawati Sulistyawati
- 24 Faculty of Public Health, Universitas Ahmad Dahlan. Kampus 3, Jln Prof. Dr. Soepomo,
- 25 Janturan, Umbulharjo, Yogyakarta, Indonesia
- 26 Tel +6281 7040 2693
- 27 Email: sulistyawati.suyanto@ikm.uad.ac.id

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32 Abstract:

Purpose: This research aimed to observe the gap for improvement in dengue vector control during COVID-19, considering two stakeholders: the government and society. We formulated two research questions: 1) How is the government managing dengue vector control during the COVID-19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the community?

Methods: This study uses multiple approaches: policy review, social listening using Twitter analysis, and interviews. A policy review was employed to capture the journey of dengue vector control in Indonesia from dengue found in Indonesia until the COVID-19 pandemic. Twitter data captured public opinions through social media about dengue and vector control. Interviews involved program implementers that consider knowing the situation in the field of dengue and its vector control. The informant was selected through purposive sampling.

Results: To control dengue disease, the Indonesian government has released regulations about
dengue vector control that adjusts the COVID-19 situation. But vector control is still not running
optimally, resulting in the data supply for policy not running well.

47 Conclusion: Dengue cases continued during the COVID-19 pandemic, even in some places stated 48 an outbreak occurred. Vector control does not work correctly during the COVID-19 pandemic due 49 to social restrictions. It is recommended to encourage the implementation of community 50 empowerment through one house, one jumantik, which is equipped with self-reporting to mitigate 51 and respond to similar situations as the pandemic.

52 **Keywords:** Dengue, COVID-19, vector control, policy, pandemic

53 Introduction

54 Dengue is a vector-borne disease caused by the dengue virus carried by the Aedes aegypti 55 mosquito¹. This disease is still a big problem in tropical countries, including Indonesia, which is 56 known to be endemic to this disease. WHO stated that in 2020 – the year that COVID-19 began to 57 spread – several countries, including Indonesia, reported an increase in dengue cases². This 58 indicates that with the emergence of COVID-19, a new challenge in handling dengue disease can 59 even be said to be a double burden for countries that have previously struggled to eradicate 60 dengue³. Several studies indicate that during COVID-19, one of which stated that the number of 61 dengue cases decreased by approximately 16% during the COVID-19 pandemic⁴. Reports from 62 some ASEAN countries in 2020 followed a similar pattern: the number of dengue cases in 2020 63 was lower than in 2019. One of them is Indonesia, where cases were twice as high in 2019 as the 64 previous year (137,760), while it was reported to have decreased in 2020 (95,893)⁵. Furthermore, 65 this needs to be investigated further whether it is due to the lockdown effect so that there is no interaction with positive hosts or underreporting cases^{6,7} or because of people reluctant to health 66 67 seeking.

Referring to the existing health system in Indonesia, the Indonesian government adopted a decentralized system. In this context, health programs, including dengue control, are broadly designed by the center and then carried out at lower levels to be adjusted to the context of the region, including in the budget allocation⁸. If we look further, the dengue program in Indonesia is carried out by two main stakeholders, namely the government as a regulator and the community as both the subject and object of the dengue program⁹. The government and its staff's domain is to create appropriate programs based on data and implement them with the community.

75 Indonesia takes vector control through community empowerment in vector monitoring 76 because this program is considered more efficient and offers sustainability¹⁰. Vector monitoring is 77 a vital part of vector surveillance which becomes evidence-based for determining the distribution, density, and larval habitats ^{11,12}. In Indonesia, vector surveillance is conducted through the Jumantik 78 79 program, a squad monitoring the existence of larvae by entering the house in the sociey^{10,13}. 80 Jumantik cadre collects and reports the data in the field periodically to the village, which is 81 forwarded to the health center to calculate the larva indices, including house index, breteau index, 82 and container index, which are considerations in making vector control policies. The role of vector 83 monitoring activity in policy development is presented in Figure 1.

So far, the Jumantik program as vector surveillance has been running well. Nevertheless, problems arise when COVID-19 blows, and the government implements social and physical distancing to limit interaction to avoid COVID-19 transmission. The social restriction impacts the

absence of door-to-door larva inspection by the Jumantik cadre. On the other hand, this data is an essential source for determining dengue prevention measures in the community. Based on all backgrounds, we observed the gap for improvement in dengue vector control during COVID-19 from 2 stakeholders, namely the government and society (Figure 2). We formulated two research questions: 1) How is the government managing dengue vector control during the COVID-19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the community?

94 Material and methods

95 Study Design

This study uses multiple approaches: policy review, social listening using Twitter analysis, and interviews. A policy review was employed to capture the journey of dengue vector control in Indonesia. Twitter data figured out the public opinions about dengue and vector control. Interviews involved dengue program implementers that were selected through purposive sampling. The informant in this study was the person in charge of the dengue program at the primary health center and health office, who was responsible for vector control in society and bridged communication to the health office related to proper dengue intervention in a particular area.

103 Data Source, Data Collection, Sample, and Analysis

104 The data collection process is summarized in Table 1. We did this research through multiple 105 approaches: policy review, social listening via Twitter, and interview.

106 Ethical Consideration

- 107 The ethical approval was given by Universitas Ahmad Dahlan Ethical Board
- 108 (#012205052). Inform consent was obtained before the interview started. The informant was
- 109 informed that all analyses performed would be anonymized for publication purposes.

Results 110

1. Policy Review 111

112 These policy reviews were conducted to draw the journey of dengue prevention in 113 Indonesia. This review was a development from previous research conducted by 114 Sulistyawati (2020)⁹, which was added to the latest policy by the Indonesian government in controlling dengue vectors during the COVID-19 pandemic¹⁴ (Figure 3). 115

116 To control dengue, Indonesia has chosen to control the dengue vector in several ways: chemistry, physics, and biology. However, since 1992, chemical control has been gradually 117 118 reduced and focused on vector control through the movement of cleaning mosquito nests. 119 In 2015 (5 years before the pandemic), the government released the one house one 120 jumantik program, which actively involved the community responsible for cleaning larvae 121 in mosquito breeding sites at their home. Once COVID-19 exploded, the government 122 issued a regulation to adapt to the situation; subsequently, the one house-one Jumantik 123 program was forced with social distancing.

124

2. Social listening analysis from Twitter

125 A total of 7,419 yields from Twitter. After screening duplicates, we got 2,411 tweets 126 included in the analysis. Table 2 summarizes our social listening analysis conducted 127 through Twitter data showing that dengue is still a big problem during the COVID-19 128 pandemic.

129 Many people provide awareness of dengue because cases in their area are increasing with 130 some types of statements, such as being in dengue season and dengue increase because 131 of overcrowding of population density.

132 "Dengue cases in Bengawan city increased sharply in the middle of this year." 133 134 "The population density in South Jakarta and the shady temperature are the reasons for 135 dengue cases rising (in this location)." 136

137 138 139	"Looks like now the dengue season again; my friend is also hospitalized because of dengue; I hope he gets well soon."
139 140 141 142	"Dengue case increasing, Bekasi city government asks the public to be aware."
	The category of illness found in society is an abstraction to articulate that dengue
143	incidents still occurred during COVID-19. This was captured from the survivor's Tweet
144	and those who told us the situation around him.
145	"I went to Bandung when I wasn't feeling well and ended up with dengue yesterday."
146 147 148	"From these symptoms, it's clear I was attacked by dengue; I hope I'm not hospitalized."
148 149 150	"Yesterday, on Eid al-Adha, I brought my sister to be treated for dengue"
151	
152	Next is the category mortality and outbreak occurred, which comes from two subcategories:
153	some dengue patients die, and dengue outbreaks arise in some places. This category
154	illustrates that fatalities happened and, in some areas, declared a dengue outbreak.
155 156 157	"Dengue fever case in Asmat Regency has risen dramatically in the past month; the Asmat Regency Government has determined an outbreak of dengue fever."
157 158 159	"DBD cases in the Yogyakarta City soared as long as two patients died"
160 161	"Many cases of dengue in Solo, some of them die."
162	
163	During COVID-19, people said they felt anxiety about dengue because of the pain and
164	trauma of experiencing dengue in the past. So, they were afraid of getting infected again;
165	even when they felt dengue symptoms, they were worried.
166 167	"In the next few days, hopefully, it won't be fever anymore because if I still have a fever, I have to go for the blood test. I'm afraid of getting dengue for the second time."
168 169 170	"On Monday last week, I was shocked because of a fever; I was afraid of dengue. But after checking in the hospital, thank God I'm fine."
474	3 • • • • • • • • • • • • • • • • •
171 172	"Friends, if you have a brother or nephew who has a fever and red spots appear on the
172 173 174	"Friends, if you have a brother or nephew who has a fever and red spots appear on the
172 173 174 175	"Friends, if you have a brother or nephew who has a fever and red spots appear on the skin and tongue, please run to the hospital immediately."

179	"Many mosquitoes make me sick with dengue; I'm suspicious about getting dengue
180	again."
181	
182	"In the first month of class, I got dengue because there were a lot of mosquitoes in my
183	class."
184	
185	"Because I got dengue some time ago, I'm terrified of mosquitoes, afraid to open the
186	window, and I always put mosquito repellents."
187	
188	The last category is that dengue prevention is still being carried out during COVID-19,
189	either educating the public or carrying out actual activities such as fogging.
100	We and a to prove the environment of density of four many formation activities are convirdent in
190	"In order to prevent the spread of dengue fever, mass fogging activities are carried out in
191	the Singgi environment of the Gulling House."
192	"The Denue Drevinsial Llochth Office (Dinkers) is interesting severaling on preventing the
193	"The Papua Provincial Health Office (Dinkes) is intensifying counseling on preventing the
194	transmission of dengue fever."
195	"An intermeted to an from Detain Ordeter ville on Orachine to district Orached Islands
196	"An integrated team from Petojo Selatan village, Gambir sub-district, Central Jakarta,
197	held an eradication of mosquito nests (PSN)."
198	

- 199 **3. Gap Identified and Interview**
- 200 From two processes of data collection, namely policy review and social listening via Twitter,
- 201 several problems in dengue control during the COVID-19 pandemic; namely, dengue still
- 202 occurs in the community during COVID-19. This result was confirmed by an interview
- 203 informant, a dengue program implementer at the primary health centers, who stated that
- 204 dengue persisted during COVID-19.

205

206

207 208 (During COVID-19) Dengue still occurs even though they have decreased compared to 2019. In our PHC, they were 62, 48, and 12 cases for 2019, 2020, and 2021 respectively." (Female, PHC dengue officer)

- 209 Although the government has issued regulations to prevent dengue during the pandemic,
- 210 it is not running optimally in society. It was confirmed from the interview with a dengue
- 211 officer at a primary health center.

212	"(During the pandemic) eradication of mosquito nests (PSN) runs by prioritizing social
213	distancing, but superficiallybecause Jumantik coordinator only monitors containers
214	outside the house, containers inside the house were asked to the owner. For reporting
215	per house (one house one Jumantik) by homeowners, some reporting some not - usually
216	they reported using WA" (Female, PHC dengue officer)
217	

218 Even though the eradication of mosquito nests is trying to be carried out during the 219 pandemic, still, the impact does not have a maximal effect on policy because the manual 220 reporting system cannot run normally. As a result, the data that is the basis for evidence-221 based policymaking is not well provided. Dengue officers confirmed this at the PHC and 222 the provincial health office. 223 "The larva inspection report was working (during the pandemic); the larva free number 224 was also calculated but cannot be used as a reference because it does not represent the situation on the field" (Female, PHC dengue officer). 225 226 227 "Reporting of larva inspection does not stop during the pandemic, but the quantity was 228 decreased. So, larva free rate (ABJ) cannot be calculated" (Male, Provincial dengue 229 officer) 230

231 Discussion

232 Dengue, which is still globally exacerbated by the spread of COVID-19 that has implications 233 for social restrictions, has become a severe problem in Indonesia's routine dengue vector control 234 programs. During the COVID-19 pandemic, the government enforced vector control by 235 emphasizing social distancing. However, this doesn't seem to be running well either. Seeing this 236 situation, the gap for improvement during COVID-19 in dengue vector control in Indonesia remains 237 unclear. Identifying the dengue situation and the vector control works during a pandemic will 238 facilitate the development of the innovation and may improve responses to currently available 239 interventions.

We want to know the gap for improvement between expectation and reality in dengue vector control during the pandemic seen by the government and society. Through a combination of policy review and social listening that triangulate with an interview, we identified that the Indonesian government had issued a regulation on vector control during the pandemic. However, dengue cases still occur in some locations, and even in some locations, outbreaks were declared. Vector control does not run optimally due to social restrictions, so larva inspection reports cannot be used as a reference in decision-making.

247 The dengue case during the pandemic still existed, although it tends to decrease in 248 quantity, this was confirmed by social listening via Twitter and approved by the dengue officer. This 249 result follows another study in Asia, India, Latin America, and Malaysia, which stated that dengue 250 cases during the COVID-19 pandemic decreased, presumably due to limited human movement. 251 Hence, the hosts stayed home, so they did not infect others^{6,7,15}. On the other hand, this decline in 252 cases should also be suspected to the public's reluctance to visit health facilities due to fear of 253 contracting COVID-19¹⁶. So it could be that the case looks slightly reduced because of the many 254 underreported cases⁶. However, different conditions were reported by several regions of Indonesia, 255 which stated there was an increase in dengue cases at the beginning of the COVID-19 pandemic, 256 including in Bali and East Java^{17,18}.

Regarding mosquitoes, this study shows people's complaints about the presence of mosquitoes during COVID-19. People even said there were lots of mosquitoes around them and even felt afraid because they had been infected with dengue. Several studies reported that the COVID-19 pandemic, coupled with social restrictions, caused the increase in mosquito densities^{19,20} due to the stop of dengue vector control movement. This means that the risk of humans being bitten by mosquitoes also increases²¹. Accordingly, the mosquito population was difficult to control then the population was increasing.

264 The complaint about the number of mosquitoes was related to the vector control 265 empowerment program not running effortlessly during the COVID-19 pandemic due to social restrictions, as stated by previous research²². Social restriction policy also impacts disease control 266 267 policies and dengue vectors that rely on larvae inspection data that require entry into the house. 268 Since 2015 the Indonesian government has launched vector control through household-based 269 community empowerment (one house, one jumantik). Still, not all regions have implemented this 270 program – some are entering the socialization phase but have not yet implemented it. In regions 271 that have implemented one house-one jumantik, the data flow from households during the COVID-272 19 pandemic was not correctly reported, so it is clear that the data supply for policies is disrupted. 273 Therefore, seeing the importance of vector control and the one house one jumantik program as an 274 effective community empowerment model, it is necessary to support an independent reporting

system at the household level. Thus, the flow of larva inspection data does not rely on manual report form as has been done so far. This is undoubtedly a momentum to support vector control programs during a pandemic or even after the pandemic as mitigation of similar conditions in the future.

279 Conclusion

280 COVID-19 implies the dengue case and vector control. The society reported that Dengue disease 281 remain occurred during the pandemic. They also stated the existence of mosquitoes around them. 282 The social restriction is associated with disrupting routine vector control that runs inspection by 283 entering the house. This situation impacted the data supply for a policy generally referring to 284 societal larvae monitoring. We recommend developing one house one jumantik reporting system 285 as room for improvement of vector control in adaptation to COVID-19 and social restriction.

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290 **Disclosure**

291 The author reports no conflicts of interest in this work.

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Correction	Author response
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Please remove your figure images from the manuscript file and submit them separately, as individual JPG, TIF or PDF files.	Thank you, We have separated the Figure and Table from the manuscript.

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1 ORIGINAL RESEARCH

2 Rapid appraisals of the transformation strategy required

3 to sustain Dengue vector control during and after the

4 **COVID-19** pandemic in Indonesia

5 Sulistyawati Sulistyawati^{1*}

- 6 Herman Yuliansyah²
- 7 Tri Wahyuni Sukesi¹
- 8 Arfiani Nur Khusna²
- 9 Surahma Asti Mulasari¹
- 10 Fatwa Tentama³
- 11 Bambang Sudarsono⁴
- 12 Fanani Arief Ghozali⁵
- 13
- 14 ¹Faculty of Public Health, Universitas Ahmad Dahlan, Yogyakarta, Indonesia;
- 15 ²Department of Informatics, Faculty of Industrial Technology, Universitas Ahmad Dahlan,
- 16 Yogyakarta, Indonesia;
- 17 ³Faculty of Psychology, Universitas Ahmad Dahlan, Yogyakarta, Indonesia;
- 18 ⁴Department of Automotive Technology Vocational Education, Faculty of Teacher Training and
- 19 Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia;
- 20 ⁵Department of Electronics Engineering Vocational Education, Faculty of Teacher Training and
- 21 Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia.
- 22

- 23 Correspondence: Sulistyawati Sulistyawati
- 24 Faculty of Public Health, Universitas Ahmad Dahlan. Kampus 3, Jln Prof. Dr. Soepomo,
- 25 Janturan, Umbulharjo, Yogyakarta, Indonesia
- 26 Tel +6281 7040 2693
- 27 Email: sulistyawati.suyanto@ikm.uad.ac.id
- 28
- 29
- 30
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Information Classification: General

32 Abstract:

- Purpose: This research aimed to observe the gap for improvement in dengue vector control during
 COVID-19, considering two stakeholders: the government and society. We formulated two
 research questions: 1) How is the government managing dengue vector control during the COVID19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the
 community?
- 38 Methods: This study uses multiple approaches: policy review, social listening using Twitter
- 39 analysis, and interviews. A policy review was employed to capture the journey of dengue vector
- 40 control in Indonesia from dengue found in Indonesia until the COVID-19 pandemic. Twitter data
- 41 captured public opinions through social media about dengue and vector control. Interviews involved
- 42 program implementers that consider knowing the situation in the field of dengue and its vector
- 43 control. The informant was selected through purposive sampling.
- 44 **Results:** To control dengue disease, the Indonesian government has released regulations about
- dengue vector control that adjusts the COVID-19 situation. But vector control is still not running
 optimally, resulting in the data supply for policy not running well.
- 47 Conclusion: Dengue cases continued during the COVID-19 pandemic, even in some places stated
 48 an outbreak occurred. Vector control does not work correctly during the COVID-19 pandemic due
 49 to social restrictions. It is recommended to encourage the implementation of community
- 50 empowerment through one house, one jumantik, which is equipped with self-reporting to mitigate
- 51 and respond to similar situations as the pandemic.
- 52 Keywords: Dengue, COVID-19, vector control, policy, pandemic

53 Introduction

54 Dengue is a vector-borne disease caused by the dengue virus carried by the Aedes aegypti 55 mosquito¹. This disease is still a big problem in tropical countries, including Indonesia, which is 56 known to be endemic to this disease. WHO stated that in 2020 – the year that COVID-19 began to 57 spread – several countries, including Indonesia, reported an increase in dengue cases². This 58 indicates that with the emergence of COVID-19, a new challenge in handling dengue disease can

59 even be said to be a double burden for countries that have previously struggled to eradicate dengue³. Several studies indicate that during COVID-19, one of which stated that the number of 60 61 dengue cases decreased by approximately 16% during the COVID-19 pandemic⁴. Reports from 62 some ASEAN countries in 2020 followed a similar pattern: the number of dengue cases in 2020 63 was lower than in 2019. One of them is Indonesia, where cases were twice as high in 2019 as the 64 previous year (137,760), while it was reported to have decreased in 2020 (95,893)⁵. Furthermore, this needs to be investigated further whether it is due to the lockdown effect so that there is no 65 interaction with positive hosts or underreporting cases^{6,7} or because of people reluctant to health 66 67 seeking.

Referring to the existing health system in Indonesia, the Indonesian government adopted a decentralized system. In this context, health programs, including dengue control, are broadly designed by the center and then carried out at lower levels to be adjusted to the context of the region, including in the budget allocation⁸. If we look further, the dengue program in Indonesia is carried out by two main stakeholders, namely the government as a regulator and the community as both the subject and object of the dengue program⁹. The government and its staff's domain is to create appropriate programs based on data and implement them with the community.

75 Indonesia takes vector control through community empowerment in vector monitoring because this program is considered more efficient and offers sustainability¹⁰. Vector monitoring is 76 77 a vital part of vector surveillance which becomes evidence-based for determining the distribution, 78 density, and larval habitats ^{11,12}. In Indonesia, vector surveillance is conducted through the Jumantik program, a squad monitoring the existence of larvae by entering the house in the sociey^{10,13}. 79 80 Jumantik cadre collects and reports the data in the field periodically to the village, which is 81 forwarded to the health center to calculate the larva indices, including house index, breteau index, and container index, which are considerations in making vector control policies. The role of vector 82 monitoring activity in policy development is presented in Figure 1. 83

So far, the Jumantik program as vector surveillance has been running well. Nevertheless,
problems arise when COVID-19 blows, and the government implements social and physical
distancing to limit interaction to avoid COVID-19 transmission. The social restriction impacts the

absence of door-to-door larva inspection by the Jumantik cadre. On the other hand, this data is an essential source for determining dengue prevention measures in the community. Based on all backgrounds, we observed the gap for improvement in dengue vector control during COVID-19 from 2 stakeholders, namely the government and society (Figure 2). We formulated two research questions: 1) How is the government managing dengue vector control during the COVID-19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the community?

94

95 Material and methods

96 Study Design

97 This study uses multiple approaches: policy review, social listening using Twitter analysis, and 98 interviews. A policy review was employed to capture the journey of dengue vector control in 99 Indonesia. Twitter data figured out the public opinions about dengue and vector control. Interviews 100 involved dengue program implementers that were selected through purposive sampling. The 101 informant in this study was the person in charge of the dengue program at the primary health center 102 and health office, who was responsible for vector control in society and bridged communication to 103 the health office related to proper dengue intervention in a particular area.

104 Data Source, Data Collection, Sample, and Analysis

105 The data collection process is summarized in Table 1. We did this research through multiple 106 approaches: policy review, social listening via Twitter, and interview.

107 Ethical Consideration

- 108 The ethical approval was given by Universitas Ahmad Dahlan Ethical Board
- 109 (#012205052). Inform consent was obtained before the interview started. The informant was
- 110 informed that all analyses performed would be anonymized for publication purposes.

111 Results

112 **1. Policy Review**

113 These policy reviews were conducted to draw the journey of dengue prevention in 114 Indonesia. This review was a development from previous research conducted by 115 Sulistyawati (2020)⁹, which was added to the latest policy by the Indonesian government 116 in controlling dengue vectors during the COVID-19 pandemic¹⁴ (Figure 3).

117 To control dengue, Indonesia has chosen to control the dengue vector in several 118 ways: chemistry, physics, and biology. However, since 1992, chemical control has been 119 gradually reduced and focused on vector control through the movement of cleaning mosquito nests. In 2015 (5 years before the pandemic), the government released the one 120 121 house one jumantik program, which actively involved the community responsible for 122 cleaning larvae in mosquito breeding sites at their home. Once COVID-19 exploded, the 123 government issued a regulation to adapt to the situation; subsequently, the one house-one 124 Jumantik program was forced with social distancing.

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136 137

2. Social listening analysis from Twitter

A total of 7,419 yields from Twitter. After screening duplicates, we got 2,411 tweets included in the analysis. Table 2 summarizes our social listening analysis conducted through Twitter data showing that dengue is still a big problem during the COVID-19 pandemic.

Many people provide awareness of dengue because cases in their area are increasing with
 some types of statements, such as being in dengue season and dengue increase because
 of overcrowding of population density.
 "Dengue cases in Bengawan city increased sharply in the middle of this year."

"The population density in South Jakarta and the shady temperature are the reasons for dengue cases rising (in this location)."

138 139	"Looks like now the dengue season again; my friend is also hospitalized because of dengue; I hope he gets well soon."
140 141	"Dengue case increasing, Bekasi city government asks the public to be aware."
142 143	The category of illness found in society is an abstraction to articulate that dengue
144	incidents still occurred during COVID-19. This was captured from the survivor's Tweet
145	and those who told us the situation around him.
146 147	"I went to Bandung when I wasn't feeling well and ended up with dengue yesterday."
148	"From these symptoms, it's clear I was attacked by dengue; I hope I'm not hospitalized."
149 150 151	"Yesterday, on Eid al-Adha, I brought my sister to be treated for dengue"
152	
153	Next is the category mortality and outbreak occurred, which comes from two subcategories:
154	some dengue patients die, and dengue outbreaks arise in some places. This category
155	illustrates that fatalities happened and, in some areas, declared a dengue outbreak.
156 157 158	"Dengue fever case in Asmat Regency has risen dramatically in the past month; the Asmat Regency Government has determined an outbreak of dengue fever."
159 160	"DBD cases in the Yogyakarta City soared as long as two patients died"
161 162	"Many cases of dengue in Solo, some of them die."
163	
164	During COVID-19, people said they felt anxiety about dengue because of the pain and
165	trauma of experiencing dengue in the past. So, they were afraid of getting infected again;
166	even when they felt dengue symptoms, they were worried.
167 168	"In the next few days, hopefully, it won't be fever anymore because if I still have a fever, I have to go for the blood test. I'm afraid of getting dengue for the second time."
169 170 171	"On Monday last week, I was shocked because of a fever; I was afraid of dengue. But after checking in the hospital, thank God I'm fine."
172 173 174 175	"Friends, if you have a brother or nephew who has a fever and red spots appear on the skin and tongue, please run to the hospital immediately."
176	
177	In addition, people expressed their afraid of the pain and symptoms of dengue. They also
178	spoke about concerns or fears with the presence of mosquitoes. However, they did not
179	specifically mention Aedes aegypti.

"Many mosquitoes make me sick with dengue; I'm suspicious about getting dengue
again."
"In the first month of class, I got dengue because there were a lot of mosquitoes in my class."
"Because I got dengue some time ago, I'm terrified of mosquitoes, afraid to open the window, and I always put mosquito repellents."
The last category is that dengue prevention is still being carried out during COVID-19,
either educating the public or carrying out actual activities such as fogging.
"In order to prevent the spread of dengue fever, mass fogging activities are carried out in the Singgi environment of the Gulling House."
"The Papua Provincial Health Office (Dinkes) is intensifying counseling on preventing the transmission of dengue fever."
"An integrated team from Petojo Selatan village, Gambir sub-district, Central Jakarta, held an eradication of mosquito nests (PSN)."
. Gap Identified and Interview
From two processes of data collection, namely policy review and social listening via Twitter,
several problems in dengue control during the COVID-19 pandemic; namely, dengue still
occurs in the community during COVID-19. This result was confirmed by an interview
informant, a dengue program implementer at the primary health centers, who stated that
dengue persisted during COVID-19.
(During COVID-19) Dengue still occurs even though they have decreased compared to 2019. In our PHC, they were 62, 48, and 12 cases for 2019, 2020, and 2021 respectively." (Female, PHC dengue officer)
Although the government has issued regulations to prevent dengue during the pandemic,
it is not running optimally in society. It was confirmed from the interview with a dengue
officer at a primary health center.

219	Even though the eradication of mosquito nests is trying to be carried out during the
220	pandemic, still, the impact does not have a maximal effect on policy because the manual
221	reporting system cannot run normally. As a result, the data that is the basis for evidence-
222	based policymaking is not well provided. Dengue officers confirmed this at the PHC and
223	the provincial health office.
224 225 226 227 228 229 230	 "The larva inspection report was working (during the pandemic); the larva free number was also calculated but cannot be used as a reference because it does not represent the situation on the field" (Female, PHC dengue officer). "Reporting of larva inspection does not stop during the pandemic, but the quantity was decreased. So, larva free rate (ABJ) cannot be calculated" (Male, Provincial dengue officer)
231	

232 Discussion

233 Dengue, which is still globally exacerbated by the spread of COVID-19 that has implications 234 for social restrictions, has become a severe problem in Indonesia's routine dengue vector control 235 programs. During the COVID-19 pandemic, the government enforced vector control by 236 emphasizing social distancing. However, this doesn't seem to be running well either. Seeing this situation, the gap for improvement during COVID-19 in dengue vector control in Indonesia remains 237 238 unclear. Identifying the dengue situation and the vector control works during a pandemic will 239 facilitate the development of the innovation and may improve responses to currently available 240 interventions.

We want to know the gap for improvement between expectation and reality in dengue vector control during the pandemic seen by the government and society. Through a combination of policy review and social listening that triangulate with an interview, we identified that the Indonesian government had issued a regulation on vector control during the pandemic. However, dengue cases still occur in some locations, and even in some locations, outbreaks were declared. Vector control does not run optimally due to social restrictions, so larva inspection reports cannot be used as a reference in decision-making. 248 The dengue case during the pandemic still existed, although it tends to decrease in 249 quantity, this was confirmed by social listening via Twitter and approved by the dengue officer. This 250 result follows another study in Asia, India, Latin America, and Malaysia, which stated that dengue 251 cases during the COVID-19 pandemic decreased, presumably due to limited human movement. Hence, the hosts stayed home, so they did not infect others^{6,7,15}. On the other hand, this decline in 252 253 cases should also be suspected to the public's reluctance to visit health facilities due to fear of contracting COVID-19¹⁶. So it could be that the case looks slightly reduced because of the many 254 underreported cases⁶. However, different conditions were reported by several regions of Indonesia, 255 which stated there was an increase in dengue cases at the beginning of the COVID-19 pandemic, 256 257 including in Bali and East Java^{17,18}.

Regarding mosquitoes, this study shows people's complaints about the presence of mosquitoes during COVID-19. People even said there were lots of mosquitoes around them and even felt afraid because they had been infected with dengue. Several studies reported that the COVID-19 pandemic, coupled with social restrictions, caused the increase in mosquito densities^{19,20} due to the stop of dengue vector control movement. This means that the risk of humans being bitten by mosquitoes also increases²¹. Accordingly, the mosquito population was difficult to control then the population was increasing.

265 The complaint about the number of mosquitoes was related to the vector control 266 empowerment program not running effortlessly during the COVID-19 pandemic due to social 267 restrictions, as stated by previous research²². Social restriction policy also impacts disease control 268 policies and dengue vectors that rely on larvae inspection data that require entry into the house. 269 Since 2015 the Indonesian government has launched vector control through household-based 270 community empowerment (one house, one jumantik). Still, not all regions have implemented this program - some are entering the socialization phase but have not yet implemented it. In regions 271 272 that have implemented one house-one jumantik, the data flow from households during the COVID-273 19 pandemic was not correctly reported, so it is clear that the data supply for policies is disrupted. 274 Therefore, seeing the importance of vector control and the one house one jumantik program as an 275 effective community empowerment model, it is necessary to support an independent reporting

276 system at the household level. Thus, the flow of larva inspection data does not rely on manual 277 report form as has been done so far. This is undoubtedly a momentum to support vector control 278 programs during a pandemic or even after the pandemic as mitigation of similar conditions in the 279 future.

280 Conclusion

COVID-19 implies the dengue case and vector control. The society reported that Dengue disease remain occurred during the pandemic. They also stated the existence of mosquitoes around them. The social restriction is associated with disrupting routine vector control that runs inspection by entering the house. This situation impacted the data supply for a policy generally referring to societal larvae monitoring. We recommend developing one house one jumantik reporting system as room for improvement of vector control in adaptation to COVID-19 and social restriction.

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291 Disclosure

292 The author reports no conflicts of interest in this work.

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AQ3

ORIGINAL RESEARCH

Rapid Appraisals of the Transformation Strategy Required to Sustain Dengue Vector Control During and After the COVID-19 Pandemic in Indonesia

Sulistyawati Sulistyawati ¹, Herman Yuliansyah², Tri Wahyuni Sukesi ¹, Arfiani Nur Khusna², Surahma Asti Mulasari¹, Fatwa Tentama³, Bambang Sudarsono⁴, Fanani Arief Ghozali⁵

¹Faculty of Public Health, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ²Department of Informatics, Faculty of Industrial Technology, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ³Faculty of Psychology, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ⁴Department of Automotive Technology Vocational Education, Faculty of Teacher Training and Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ⁵Department of Electronics Engineering Vocational Education, Faculty of Teacher Training and Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ⁵Department of Electronics Engineering Vocational Education, Faculty of Teacher Training and Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia

Correspondence: Sulistyawati Sulistyawati, Faculty of Public Health, Universitas Ahmad Dahlan, Kampus 3, Jln Prof. Dr. Soepomo, Janturan, Umbulharjo, Yogyakarta, Indonesia, Tel +6281 7040 2693, Email sulistyawati.suyanto@ikm.uad.ac.id

Purpose: This research aimed to observe the gap for improvement in dengue vector control during COVID-19, considering two stakeholders: the government and society. We formulated two research questions: 1) How is the government managing dengue vector control during the COVID-19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the community? **Methods:** This study uses multiple approaches: policy review, social listening using Twitter analysis, and interviews. A policy review was employed to capture the journey of dengue vector control in Indonesia from dengue found in Indonesia until the COVID-19 pandemic. Twitter data captured public opinions through social media about dengue and vector control. Interviews involved program implementers that consider knowing the situation in the field of dengue and its vector control. The informant was selected through purposive sampling.

Results: To control dengue disease, the Indonesian government has released regulations about dengue vector control that adjusts the 20 COVID-19 situation, but vector control is still not running optimally, resulting in the data supply for policy not running well.

Conclusion: Dengue cases continued during the COVID-19 pandemic, even in some places stated an outbreak occurred. Vector control does not work correctly during the COVID-19 pandemic due to social restrictions. It is recommended to encourage the implementation of community empowerment through one house, one jumantik, which is equipped with self-reporting to mitigate and respond to similar situations as the pandemic.

Keywords: dengue, COVID-19, vector control, policy, pandemic

Introduction

Dengue is a vector-borne disease caused by the dengue virus carried by the Aedes aegypti mosquito.¹ This disease is still a big problem in tropical countries, including Indonesia, which is known to be endemic to this disease. WHO stated that in 2020 – the year that COVID-19 began to spread – several countries, including Indonesia, reported an increase in dengue cases.¹ This indicates that with the emergence of COVID-19, a new challenge in handling dengue disease can even be said to be a double burden for countries that have previously struggled to eradicate dengue.² Several studies indicate that during COVID-19, one of which stated that the number of dengue cases decreased by approximately 16% during the COVID-19 pandemic.³ Reports from some ASEAN countries in 2020 followed a similar pattern: the number of dengue cases in 2020 was lower than in 2019. One of them is Indonesia, where cases were twice as high in 2019 as the previous year (137,760), while it was reported to have decreased in 2020 (95,893).⁴ Furthermore, this needs to be investigated further whether it is due to the lockdown effect so that there is no interaction with positive hosts or underreporting cases^{5,6} or because of people reluctant to health seeking.

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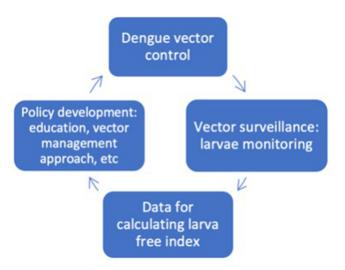
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AQ4 Figure I Vector control and policy development framework.

Referring to the existing health system in Indonesia, the Indonesian government adopted a decentralized system. In this context, health programs, including dengue control, are broadly designed by the center and then carried out at lower 40 levels to be adjusted to the context of the region, including in the budget allocation.⁷ If we look further, the dengue program in Indonesia is carried out by two main stakeholders, namely the government as a regulator and the community as both the subject and object of the dengue program.⁸ The government and its staff's domain is to create appropriate programs based on data and implement them with the community.

Indonesia takes vector control through community empowerment in vector monitoring because this program is 45 considered more efficient and offers sustainability.⁹ Vector monitoring is a vital part of vector surveillance which becomes evidence-based for determining the distribution, density, and larval habitats.^{10,11} In Indonesia, vector surveillance is conducted through the Jumantik program, a squad monitoring the existence of larvae by entering the house in the society.^{9,12} Jumantik cadre collects and reports the data in the field periodically to the village, which is forwarded to the health center to calculate the larva indices, including house index, breteau index, and container index, which are 50 considerations in making vector control policies. The role of vector monitoring activity in policy development is presented in Figure 1.

So far, the Jumantik program as vector surveillance has been running well. Nevertheless, problems arise when COVID-19 blows, and the government implements social and physical distancing to limit interaction to avoid COVID-19 transmission. The social restriction impacts the absence of door-to-door larva inspection by the Jumantik cadre. On the 55 other hand, this data is an essential source for determining dengue prevention measures in the community. Based on all backgrounds, we observed the gap for improvement in dengue vector control during COVID-19 from 2 stakeholders, namely the government and society (Figure 2). We formulated two research questions: 1) How is the government managing dengue vector control during the COVID-19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the community?

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Materials and Methods

Study Design

This study uses multiple approaches: policy review, social listening using Twitter analysis, and interviews. A policy review was employed to capture the journey of dengue vector control in Indonesia. Twitter data figured out the public opinions about dengue and vector control. Interviews involved dengue program implementers that were selected through purposive sampling. The informant in this study was the person in charge of the dengue program at the primary health center and health office, who was responsible for vector control in society and bridged communication to the health office related to proper dengue intervention in a particular area.



Figure 2 The developed framework used during the research.

Data Source, Data Collection, Sample, and Analysis

The data collection process is summarized in Table 1. We did this research through multiple approaches: policy review, 70 social listening via Twitter, and interview.

Ethical Consideration

The ethical approval was given by Universitas Ahmad Dahlan Ethical Board (#012205052). Inform consent was obtained before the interview started. The informant was informed that all analyses performed would be anonymized for publication purposes.

Domain	Data Source	Method of Data Collection	Sample	Method of Data Analysis
Government - regulator	Policy review	Modification of previous research and addition with dengue vector control in the COVID-19 era	Several policies included since 1968	Document reviews
Society	Social Listening via Twitter	Crawling tweets used Python programming with the Twitter API Key and the keyword "demam berdarah."	A total of 7419 Tweets were extracted with the time frame of Tweets 22/7/2022-7/8/2022	Data were analyzed using a qualitative approach with thematic analysis to develop a theme.
Program implementer	Interview	Interview using semi-structured interview through face-to-face interview with a purposive sampling among the dengue program implementer	Two dengue program implementers in PHC and health office	Field notes were generated and analyzed using thematic analysis.

AQ5 Table I Data Source, Method of Data Collection, Sample, and Analysis

Results Policy Review

These policy reviews were conducted to draw the journey of dengue prevention in Indonesia. This review was a development from previous research conducted by Sulistyawati (2020),⁸ which was added to the latest policy by the Indonesian government in controlling dengue vectors during the COVID-19 pandemic¹³ (Figure 3).

To control dengue, Indonesia has chosen to control the dengue vector in several ways: chemistry, physics, and biology. However, since 1992, chemical control has been gradually reduced and focused on vector control through the movement of cleaning mosquito nests. In 2015 (5 years before the pandemic), the government released the one house one jumantik program, which actively involved the community responsible for cleaning larvae in mosquito breeding sites at their home. Once COVID-19 exploded, the government issued a regulation to adapt to the situation; subsequently, the one house-one Jumantik program was forced with social distancing.



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Covering water containers. Perifocal space spraying, health burying discarded containers. education, close management source reduction Gerakan 1 Romah 1 Jumantik (One house one Firelighting Selective Next Masquito Eradication CONBI was Larva Monitoring Cadre strategy larvaciding (PSN) with "3N) Introduced (LMCJ) 1967 1980 2020 2007-2008 1990-1991 2000 2019 COVID-19 1979's 1986-1999 1992 2004 2015 Dengue vector control in Dengue found Larvadding Two cycles **Community** participation, PSN+COMBI adaptation with COVID-19 in Indonesia programs fogging larva monitoring cadre, 3M+ dituation. Prioritizing 1 house 1 LMC and social distancing

Figure 3 The journey of dengue vector control in Indonesia.

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Social Listening Analysis from Twitter

A total of 7419 yields from Twitter. After screening duplicates, we got 2411 tweets included in the analysis. Table 2 summarizes our social listening analysis conducted through Twitter data showing that dengue is still a big problem during the COVID-19 pandemic.

Many people provide awareness of dengue because cases in their area are increasing with some types of statements, such as being in dengue season and dengue increase because of overcrowding of population density.

Dengue Cases in Bengawan City Increased Sharply in the Middle of This Year.

The population density in South Jakarta and the shady temperature are the reasons for dengue cases rising (in this location).

Looks like now the dengue season again; my friend is also hospitalized because of dengue; I hope he gets well soon.

Dengue Case Increasing, Bekasi City Government Asks the Public to Be Aware.

The category of illness found in society is an abstraction to articulate that dengue incidents still occurred during COVID-19. This was captured from the survivor's Tweet and those who told us the situation around him.

I went to Bandung when I wasn't feeling well and ended up with dengue yesterday.

From these symptoms, it's clear I was attacked by dengue; I hope I'm not hospitalized.

Yesterday, on Eid al-Adha, I brought my sister to be treated for dengue.

Next is the category mortality and outbreak occurred, which comes from two subcategories: some dengue patients die, and dengue outbreaks arise in some places. This category illustrates that fatalities happened and, in some areas, declared a dengue outbreak.

Dengue fever case in Asmat Regency has risen dramatically in the past month; the Asmat Regency Government has determined 105 an outbreak of dengue fever.

DBD cases in the Yogyakarta City soared as long as two patients died

Many cases of dengue in Solo, some of them die.

During COVID-19, people said they felt anxiety about dengue because of the pain and trauma of experiencing dengue in the past. So, they were afraid of getting infected again; even when they felt dengue symptoms, they were worried.

Theme	Category	Sub-Category
Dengue still be a severe problem during	Alertness to dengue	Warning about dengue cases increasing
COVID-19	Illness found in society.	Suffering from dengue or informed there is positive dengue around them
	Mortality and outbreak occurred.	Dengue patient dies
		Dengue outbreaks occurred in some places.
	Anxiety to dengue	I am feeling pain or trauma because of having dengue in the past.
		Worried because I have the dengue symptoms
	Worries to dengue vector	State a lot of mosquitoes around them
	Dengue prevention is still needed.	Doing dengue prevention

Table 2 Twitter Data Analysis Themes

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In the next few days, hopefully, it won't be fever anymore because if I still have a fever, I have to go for the blood test. I'm afraid of getting dengue for the second time.

On Monday last week, I was shocked because of a fever; I was afraid of dengue. But after checking in the hospital, thank God I'm fine.

Friends, if you have a brother or nephew who has a fever and red spots appear on the skin and tongue, please run to the hospital 115 immediately.

In addition, people expressed their afraid of the pain and symptoms of dengue. They also spoke about concerns or fears with the presence of mosquitoes. However, they did not specifically mention Aedes aegypti.

Many mosquitoes make me sick with dengue; I'm suspicious about getting dengue again.

In the first month of class, I got dengue because there were a lot of mosquitoes in my class.

Because I got dengue some time ago, I'm terrified of mosquitoes, afraid to open the window, and I always put mosquito repellents.

The last category is that dengue prevention is still being carried out during COVID-19, either educating the public or carrying out actual activities such as fogging.

In order to prevent the spread of dengue fever, mass fogging activities are carried out in the Singgi environment of the Gulling 125 House.

The Papua Provincial Health Office (Dinkes) is intensifying counseling on preventing the transmission of dengue fever.

An integrated team from Petojo Selatan village, Gambir sub-district, Central Jakarta, held an eradication of mosquito nests (PSN).

Gap Identified and Interview

From two processes of data collection, namely policy review and social listening via Twitter, several problems in dengue control during the COVID-19 pandemic; namely, dengue still occurs in the community during COVID-19. This result was confirmed by an interview informant, a dengue program implementer at the primary health centers, who stated that dengue persisted during COVID-19.

(During COVID-19) Dengue still occurs even though they have decreased compared to 2019. In our PHC, they were 62, 48, and 135 12 cases for 2019, 2020, and 2021 respectively. (Female, PHC dengue officer)

Although the government has issued regulations to prevent dengue during the pandemic, it is not running optimally in society. It was confirmed from the interview with a dengue officer at a primary health center.

(During the pandemic) eradication of mosquito nests (PSN) runs by prioritizing social distancing, but superficially...because Jumantik coordinator only monitors containers outside the house, containers inside the house were asked to the owner. For reporting per house (one house one Jumantik) by homeowners, some reporting some not – usually they reported using WA (Female, PHC dengue officer)

Even though the eradication of mosquito nests is trying to be carried out during the pandemic, still, the impact does not have a maximal effect on policy because the manual reporting system cannot run normally. As a result, the data that is the basis for evidence-based policymaking is not well provided. Dengue officers confirmed this at the PHC and the 145 provincial health office.

The larva inspection report was working (during the pandemic); the larva free number was also calculated but cannot be used as a reference because it does not represent the situation on the field. (Female, PHC dengue officer)

Reporting of larva inspection does not stop during the pandemic, but the quantity was decreased. So, larva free rate (ABJ) cannot be calculated (Male, Provincial dengue officer)

Discussion

Dengue, which is still globally exacerbated by the spread of COVID-19 that has implications for social restrictions, has become a severe problem in Indonesia's routine dengue vector control programs. During the COVID-19 pandemic, the government enforced vector control by emphasizing social distancing. However, this does not seem to be running well either. Seeing this situation, the gap for improvement during COVID-19 in dengue vector control in Indonesia remains 155 unclear. Identifying the dengue situation and the vector control works during a pandemic will facilitate the development of the innovation and may improve responses to currently available interventions.

We want to know the gap for improvement between expectation and reality in dengue vector control during the pandemic seen by the government and society. Through a combination of policy review and social listening that triangulate with an interview, we identified that the Indonesian government had issued a regulation on vector control 160 during the pandemic. However, dengue cases still occur in some locations, and even in some locations, outbreaks were declared. Vector control does not run optimally due to social restrictions, so larva inspection reports cannot be used as a reference in decision-making.

The dengue case during the pandemic still existed, although it tends to decrease in quantity, this was confirmed by social listening via Twitter and approved by the dengue officer. This result follows another study in Asia, India, Latin 165 America, and Malaysia, which stated that dengue cases during the COVID-19 pandemic decreased, presumably due to limited human movement. Hence, the hosts stayed home, so they did not infect others.^{5,6,14} On the other hand, this decline in cases should also be suspected to the public's reluctance to visit health facilities due to fear of contracting COVID-19.¹⁵ So it could be that the case looks slightly reduced because of the many underreported cases.⁵ However, different conditions were reported by several regions of Indonesia, which stated there was an increase in dengue cases at 170 the beginning of the COVID-19 pandemic, including in Bali and East Java.^{16,17}

Regarding mosquitoes, this study shows people's complaints about the presence of mosquitoes during COVID-19. People even said there were lots of mosquitoes around them and even felt afraid because they had been infected with dengue. Several studies reported that the COVID-19 pandemic, coupled with social restrictions, caused the increase in mosquito densities^{18,19} due to the stop of dengue vector control movement. This means that the risk of humans being bitten by mosquitoes also 175 increases.²⁰ Accordingly, the mosquito population was difficult to control then the population was increasing.

The complaint about the number of mosquitoes was related to the vector control empowerment program not running effortlessly during the COVID-19 pandemic due to social restrictions, as stated by previous research.²¹ Social restriction policy also impacts disease control policies and dengue vectors that rely on larvae inspection data that require entry into the house. Since 2015 the Indonesian government has launched vector control through household-based community empower- 180 ment (one house, one jumantik). Still, not all regions have implemented this program – some are entering the socialization phase but have not yet implemented it. In regions that have implemented one house-one jumantik, the data flow from households during the COVID-19 pandemic was not correctly reported, so it is clear that the data supply for policies is disrupted. Therefore, seeing the importance of vector control and the one house one jumantik program as an effective community empowerment model, it is necessary to support an independent reporting system at the household level. Thus, the 185 flow of larva inspection data does not rely on manual report form as has been done so far. This is undoubtedly a momentum to support vector control programs during a pandemic or even after the pandemic as mitigation of similar conditions in the future.

Conclusion

COVID-19 implies the dengue case and vector control. The society reported that Dengue disease remain occurred during the pandemic. They also stated the existence of mosquitoes around them. The social restriction is associated with 190 disrupting routine vector control that runs inspection by entering the house. This situation impacted the data supply for a policy generally referring to societal larvae monitoring. We recommend developing one house one jumantik reporting system as room for improvement of vector control in adaptation to COVID-19 and social restriction.

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Disclosure

The authors report no conflicts of interest in this work.

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ORIGINAL RESEARCH

Rapid Appraisals of the Transformation Strategy Required to Sustain Dengue Vector Control During and After the COVID-19 Pandemic in Indonesia

Sulistyawati Sulistyawati ¹, Herman Yuliansyah², Tri Wahyuni Sukesi ¹, Arfiani Nur Khusna², Surahma Asti Mulasari¹, Fatwa Tentama³, Bambang Sudarsono⁴, Fanani Arief Ghozali⁵

¹Faculty of Public Health, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ²Department of Informatics, Faculty of Industrial Technology, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ³Faculty of Psychology, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ⁴Department of Automotive Technology Vocational Education, Faculty of Teacher Training and Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ⁵Department of Electronics Engineering Vocational Education, Faculty of Teacher Training and Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ⁵Department of Electronics Engineering Vocational Education, Faculty of Teacher Training and Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia

Correspondence: Sulistyawati Sulistyawati, Faculty of Public Health, Universitas Ahmad Dahlan, Kampus 3, Jln Prof. Dr. Soepomo, Janturan, Umbulharjo, Yogyakarta, Indonesia, Email sulistyawati.suyanto@ikm.uad.ac.id

Purpose: This research aimed to observe the gap for improvement in dengue vector control during COVID-19, considering two stakeholders: the government and society. We formulated two research questions: 1) How is the government managing dengue vector control during the COVID-19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the community? **Methods:** This study uses multiple approaches: policy review, social listening using Twitter analysis, and interviews. A policy review was employed to capture the journey of dengue vector control in Indonesia from dengue found in Indonesia until the COVID-19 pandemic. Twitter data captured public opinions through social media about dengue and vector control. Interviews involved program implementers that consider knowing the situation in the field of dengue and its vector control. The informant was selected through purposive sampling.

Results: To control dengue disease, the Indonesian government has released regulations about dengue vector control that adjusts the 20 COVID-19 situation, but vector control is still not running optimally, resulting in the data supply for policy not running well.

Conclusion: Dengue cases continued during the COVID-19 pandemic, even in some places stated an outbreak occurred. Vector control does not work correctly during the COVID-19 pandemic due to social restrictions. It is recommended to encourage the implementation of community empowerment through one house, one jumantik, which is equipped with self-reporting to mitigate and respond to similar situations as the pandemic.

Keywords: dengue, COVID-19, vector control, policy, pandemic

Introduction

Dengue is a vector-borne disease caused by the dengue virus carried by the Aedes aegypti mosquito.¹ This disease is still a big problem in tropical countries, including Indonesia, which is known to be endemic to this disease. WHO stated that in 2020 – the year that COVID-19 began to spread – several countries, including Indonesia, reported an increase in dengue cases.¹ This indicates that with the emergence of COVID-19, a new challenge in handling dengue disease can even be said to be a double burden for countries that have previously struggled to eradicate dengue.² Several studies indicate that during COVID-19, one of which stated that the number of dengue cases decreased by approximately 16% during the COVID-19 pandemic.³ Reports from some ASEAN countries in 2020 followed a similar pattern: the number of dengue cases in 2020 was lower than in 2019. One of them is Indonesia, where cases were twice as high in 2019 as the previous year (137,760), while it was reported to have decreased in 2020 (95,893).⁴ Furthermore, this needs to be investigated further whether it is due to the lockdown effect so that there is no interaction with positive hosts or underreporting cases^{5,6} or because of people reluctant to health seeking.

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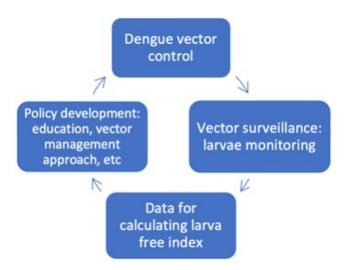


Figure I Vector control and policy development framework.

Referring to the existing health system in Indonesia, the Indonesian government adopted a decentralized system. In this context, health programs, including dengue control, are broadly designed by the center and then carried out at lower 40 levels to be adjusted to the context of the region, including in the budget allocation.⁷ If we look further, the dengue program in Indonesia is carried out by two main stakeholders, namely the government as a regulator and the community as both the subject and object of the dengue program.⁸ The government and its staff's domain is to create appropriate programs based on data and implement them with the community.

Indonesia takes vector control through community empowerment in vector monitoring because this program is 45 considered more efficient and offers sustainability.⁹ Vector monitoring is a vital part of vector surveillance which becomes evidence-based for determining the distribution, density, and larval habitats.^{10,11} In Indonesia, vector surveillance is conducted through the Jumantik program, a squad monitoring the existence of larvae by entering the house in the society.9,12 Jumantik cadre collects and reports the data in the field periodically to the village, which is forwarded to the health center to calculate the larva indices, including house index, breteau index, and container index, which are 50 considerations in making vector control policies. The role of vector monitoring activity in policy development is presented in Figure 1.

So far, the Jumantik program as vector surveillance has been running well. Nevertheless, problems arise when COVID-19 blows, and the government implements social and physical distancing to limit interaction to avoid COVID-19 transmission. The social restriction impacts the absence of door-to-door larva inspection by the Jumantik cadre. On the 55 other hand, this data is an essential source for determining dengue prevention measures in the community. Based on all backgrounds, we observed the gap for improvement in dengue vector control during COVID-19 from 2 stakeholders, namely the government and society (Figure 2). We formulated two research questions: 1) How is the government managing dengue vector control during the COVID-19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the community?

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Materials and Methods

Study Design

This study uses multiple approaches: policy review, social listening using Twitter analysis, and interviews. A policy review was employed to capture the journey of dengue vector control in Indonesia. Twitter data figured out the public opinions about dengue and vector control. Interviews involved dengue program implementers that were selected through purposive sampling. The informant in this study was the person in charge of the dengue program at the primary health center and health office, who was responsible for vector control in society and bridged communication to the health office related to proper dengue intervention in a particular area.



Figure 2 The developed framework used during the research.

Data Source, Data Collection, Sample, and Analysis

The data collection process is summarized in Table 1. We did this research through multiple approaches: policy review, 70 social listening via Twitter, and interview.

Ethical Consideration

The ethical approval was given by Universitas Ahmad Dahlan Ethical Board (#012205052). Inform consent was obtained before the interview started. The informant was informed that all analyses performed would be anonymized for publication purposes.

Domain	Data Source	Method of Data Collection	Sample	Method of Data Analysis
Government - regulator	Policy review	Modification of previous research and addition with dengue vector control in the COVID-19 era	Several policies included since 1968	Document reviews
Society	Social Listening via Twitter	Crawling tweets used Python programming with the Twitter API Key and the keyword "demam berdarah."	A total of 7419 Tweets were extracted with the time frame of Tweets 22/7/2022-7/8/2022	Data were analyzed using a qualitative approach with thematic analysis to develop a theme.
Program implementer	Interview	Interview using semi-structured interview through face-to-face interview with a purposive sampling among the dengue program implementer	Two dengue program implementers in PHC and health office	Field notes were generated and analyzed using thematic analysis.

Table I Data Source, Method of Data Collection, Sample, and Analysis

Results Policy Review

These policy reviews were conducted to draw the journey of dengue prevention in Indonesia. This review was a development from previous research conducted by Sulistyawati (2020),⁸ which was added to the latest policy by the Indonesian government in controlling dengue vectors during the COVID-19 pandemic¹³ (Figure 3).

To control dengue, Indonesia has chosen to control the dengue vector in several ways: chemistry, physics, and biology. However, since 1992, chemical control has been gradually reduced and focused on vector control through the movement of cleaning mosquito nests. In 2015 (5 years before the pandemic), the government released the one house one jumantik program, which actively involved the community responsible for cleaning larvae in mosquito breeding sites at their home. Once COVID-19 exploded, the government issued a regulation to adapt to the situation; subsequently, the one house-one Jumantik program was forced with social distancing.



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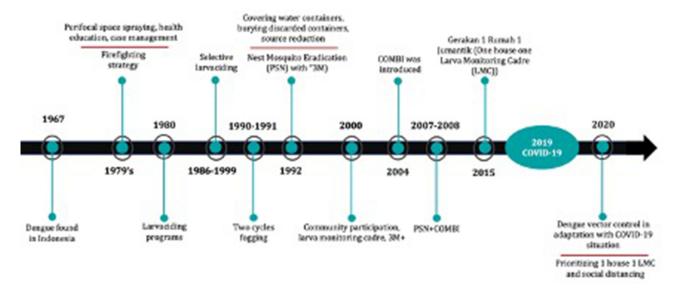


Figure 3 The journey of dengue vector control in Indonesia.

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Social Listening Analysis from Twitter

A total of 7419 yields from Twitter. After screening duplicates, we got 2411 tweets included in the analysis. Table 2 summarizes our social listening analysis conducted through Twitter data showing that dengue is still a big problem during the COVID-19 pandemic.

Many people provide awareness of dengue because cases in their area are increasing with some types of statements, such as being in dengue season and dengue increase because of overcrowding of population density.

Dengue Cases in Bengawan City Increased Sharply in the Middle of This Year.

The population density in South Jakarta and the shady temperature are the reasons for dengue cases rising (in this location).

Looks like now the dengue season again; my friend is also hospitalized because of dengue; I hope he gets well soon.

Dengue Case Increasing, Bekasi City Government Asks the Public to Be Aware.

The category of illness found in society is an abstraction to articulate that dengue incidents still occurred during COVID-19. This was captured from the survivor's Tweet and those who told us the situation around him.

I went to Bandung when I wasn't feeling well and ended up with dengue yesterday.

From these symptoms, it's clear I was attacked by dengue; I hope I'm not hospitalized.

Yesterday, on Eid al-Adha, I brought my sister to be treated for dengue.

Next is the category mortality and outbreak occurred, which comes from two subcategories: some dengue patients die, and dengue outbreaks arise in some places. This category illustrates that fatalities happened and, in some areas, declared a dengue outbreak.

Dengue fever case in Asmat Regency has risen dramatically in the past month; the Asmat Regency Government has determined 105 an outbreak of dengue fever.

DBD cases in the Yogyakarta City soared as long as two patients died

Many cases of dengue in Solo, some of them die.

During COVID-19, people said they felt anxiety about dengue because of the pain and trauma of experiencing dengue in the past. So, they were afraid of getting infected again; even when they felt dengue symptoms, they were worried.

Theme	Category	Sub-Category
Dengue still be a severe problem during	Alertness to dengue	Warning about dengue cases increasing
COVID-19	Illness found in society.	Suffering from dengue or informed there is positive dengue around them
	Mortality and outbreak	Dengue patient dies
	occurred.	Dengue outbreaks occurred in some places.
	Anxiety to dengue	I am feeling pain or trauma because of having dengue in the past.
		Worried because I have the dengue symptoms
	Worries to dengue vector	State a lot of mosquitoes around them
	Dengue prevention is still needed.	Doing dengue prevention

Table 2 Twitter Data Analysis Themes

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In the next few days, hopefully, it won't be fever anymore because if I still have a fever, I have to go for the blood test. I'm afraid of getting dengue for the second time.

On Monday last week, I was shocked because of a fever; I was afraid of dengue. But after checking in the hospital, thank God I'm fine.

Friends, if you have a brother or nephew who has a fever and red spots appear on the skin and tongue, please run to the hospital 115 immediately.

In addition, people expressed their afraid of the pain and symptoms of dengue. They also spoke about concerns or fears with the presence of mosquitoes. However, they did not specifically mention Aedes aegypti.

Many mosquitoes make me sick with dengue; I'm suspicious about getting dengue again.

In the first month of class, I got dengue because there were a lot of mosquitoes in my class.

Because I got dengue some time ago, I'm terrified of mosquitoes, afraid to open the window, and I always put mosquito repellents.

The last category is that dengue prevention is still being carried out during COVID-19, either educating the public or carrying out actual activities such as fogging.

In order to prevent the spread of dengue fever, mass fogging activities are carried out in the Singgi environment of the Gulling 125 House.

The Papua Provincial Health Office (Dinkes) is intensifying counseling on preventing the transmission of dengue fever.

An integrated team from Petojo Selatan village, Gambir sub-district, Central Jakarta, held an eradication of mosquito nests (PSN).

Gap Identified and Interview

From two processes of data collection, namely policy review and social listening via Twitter, several problems in dengue control during the COVID-19 pandemic; namely, dengue still occurs in the community during COVID-19. This result was confirmed by an interview informant, a dengue program implementer at the primary health centers, who stated that dengue persisted during COVID-19.

(During COVID-19) Dengue still occurs even though they have decreased compared to 2019. In our PHC, they were 62, 48, and 135 12 cases for 2019, 2020, and 2021 respectively. (Female, PHC dengue officer)

Although the government has issued regulations to prevent dengue during the pandemic, it is not running optimally in society. It was confirmed from the interview with a dengue officer at a primary health center.

(During the pandemic) eradication of mosquito nests (PSN) runs by prioritizing social distancing, but superficially...because Jumantik coordinator only monitors containers outside the house, containers inside the house were asked to the owner. For reporting per house (one house one Jumantik) by homeowners, some reporting some not – usually they reported using WA (Female, PHC dengue officer)

Even though the eradication of mosquito nests is trying to be carried out during the pandemic, still, the impact does not have a maximal effect on policy because the manual reporting system cannot run normally. As a result, the data that is the basis for evidence-based policymaking is not well provided. Dengue officers confirmed this at the PHC and the 145 provincial health office.

The larva inspection report was working (during the pandemic); the larva free number was also calculated but cannot be used as a reference because it does not represent the situation on the field. (Female, PHC dengue officer)

Reporting of larva inspection does not stop during the pandemic, but the quantity was decreased. So, larva free rate (ABJ) cannot be calculated (Male, Provincial dengue officer)

Discussion

Dengue, which is still globally exacerbated by the spread of COVID-19 that has implications for social restrictions, has become a severe problem in Indonesia's routine dengue vector control programs. During the COVID-19 pandemic, the government enforced vector control by emphasizing social distancing. However, this does not seem to be running well either. Seeing this situation, the gap for improvement during COVID-19 in dengue vector control in Indonesia remains 155 unclear. Identifying the dengue situation and the vector control works during a pandemic will facilitate the development of the innovation and may improve responses to currently available interventions.

We want to know the gap for improvement between expectation and reality in dengue vector control during the pandemic seen by the government and society. Through a combination of policy review and social listening that triangulate with an interview, we identified that the Indonesian government had issued a regulation on vector control 160 during the pandemic. However, dengue cases still occur in some locations, and even in some locations, outbreaks were declared. Vector control does not run optimally due to social restrictions, so larva inspection reports cannot be used as a reference in decision-making.

The dengue case during the pandemic still existed, although it tends to decrease in quantity, this was confirmed by social listening via Twitter and approved by the dengue officer. This result follows another study in Asia, India, Latin 165 America, and Malaysia, which stated that dengue cases during the COVID-19 pandemic decreased, presumably due to limited human movement. Hence, the hosts stayed home, so they did not infect others.^{5,6,14} On the other hand, this decline in cases should also be suspected to the public's reluctance to visit health facilities due to fear of contracting COVID-19.¹⁵ So it could be that the case looks slightly reduced because of the many underreported cases.⁵ However, different conditions were reported by several regions of Indonesia, which stated there was an increase in dengue cases at 170 the beginning of the COVID-19 pandemic, including in Bali and East Java.^{16,17}

Regarding mosquitoes, this study shows people's complaints about the presence of mosquitoes during COVID-19. People even said there were lots of mosquitoes around them and even felt afraid because they had been infected with dengue. Several studies reported that the COVID-19 pandemic, coupled with social restrictions, caused the increase in mosquito densities^{18,19} due to the stop of dengue vector control movement. This means that the risk of humans being bitten by mosquitoes also 175 increases.²⁰ Accordingly, the mosquito population was difficult to control then the population was increasing.

The complaint about the number of mosquitoes was related to the vector control empowerment program not running effortlessly during the COVID-19 pandemic due to social restrictions, as stated by previous research.²¹ Social restriction policy also impacts disease control policies and dengue vectors that rely on larvae inspection data that require entry into the house. Since 2015 the Indonesian government has launched vector control through household-based community empower- 180 ment (one house, one jumantik). Still, not all regions have implemented this program – some are entering the socialization phase but have not yet implemented it. In regions that have implemented one house-one jumantik, the data flow from households during the COVID-19 pandemic was not correctly reported, so it is clear that the data supply for policies is disrupted. Therefore, seeing the importance of vector control and the one house one jumantik program as an effective community empowerment model, it is necessary to support an independent reporting system at the household level. Thus, the 185 flow of larva inspection data does not rely on manual report form as has been done so far. This is undoubtedly a momentum to support vector control programs during a pandemic or even after the pandemic as mitigation of similar conditions in the future.

Conclusion

COVID-19 implies the dengue case and vector control. The society reported that Dengue disease remain occurred during the pandemic. They also stated the existence of mosquitoes around them. The social restriction is associated with 190 disrupting routine vector control that runs inspection by entering the house. This situation impacted the data supply for a policy generally referring to societal larvae monitoring. We recommend developing one house one jumantik reporting system as room for improvement of vector control in adaptation to COVID-19 and social restriction.

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Disclosure

The authors report no conflicts of interest in this work.

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ORIGINAL RESEARCH

Rapid Appraisals of the Transformation Strategy Required to Sustain Dengue Vector Control During and After the COVID-19 Pandemic in Indonesia

Sulistyawati Sulistyawati ¹, Herman Yuliansyah², Tri Wahyuni Sukesi ¹, Arfiani Nur Khusna², Surahma Asti Mulasari¹, Fatwa Tentama³, Bambang Sudarsono⁴, Fanani Arief Ghozali⁵

¹Faculty of Public Health, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ²Department of Informatics, Faculty of Industrial Technology, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ³Faculty of Psychology, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ⁴Department of Automotive Technology Vocational Education, Faculty of Teacher Training and Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ⁵Department of Electronics Engineering Vocational Education, Faculty of Teacher Training and Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia; ⁵Department of Electronics Engineering Vocational Education, Faculty of Teacher Training and Education, Universitas Ahmad Dahlan, Yogyakarta, Indonesia

Correspondence: Sulistyawati Sulistyawati, Faculty of Public Health, Universitas Ahmad Dahlan, Kampus 3, Jln Prof. Dr. Soepomo, Janturan, Umbulharjo, Yogyakarta, Indonesia, Email sulistyawati.suyanto@ikm.uad.ac.id

Purpose: This research aimed to observe the gap for improvement in dengue vector control during COVID-19, considering two stakeholders: the government and society. We formulated two research questions: 1) How is the government managing dengue vector control during the COVID-19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the community? **Methods:** This study uses multiple approaches: policy review, social listening using Twitter analysis, and interviews. A policy review was employed to capture the journey of dengue vector control in Indonesia from dengue found in Indonesia until the COVID-19 pandemic. Twitter data captured public opinions through social media about dengue and vector control. Interviews involved program implementers that consider knowing the situation in the field of dengue and its vector control. The informant was selected through purposive sampling.

Results: To control dengue disease, the Indonesian government has released regulations about dengue vector control that adjusts the 20 COVID-19 situation, but vector control is still not running optimally, resulting in the data supply for policy not running well.

Conclusion: Dengue cases continued during the COVID-19 pandemic, even in some places stated an outbreak occurred. Vector control does not work correctly during the COVID-19 pandemic due to social restrictions. It is recommended to encourage the implementation of community empowerment through one house, one jumantik, which is equipped with self-reporting to mitigate and respond to similar situations as the pandemic.

Keywords: dengue, COVID-19, vector control, policy, pandemic

Introduction

Dengue is a vector-borne disease caused by the dengue virus carried by the Aedes aegypti mosquito.¹ This disease is still a big problem in tropical countries, including Indonesia, which is known to be endemic to this disease. WHO stated that in 2020 – the year that COVID-19 began to spread – several countries, including Indonesia, reported an increase in dengue cases.¹ This indicates that with the emergence of COVID-19, a new challenge in handling dengue disease can even be said to be a double burden for countries that have previously struggled to eradicate dengue.² Several studies indicate that during COVID-19, one of which stated that the number of dengue cases decreased by approximately 16% during the COVID-19 pandemic.³ Reports from some ASEAN countries in 2020 followed a similar pattern: the number of dengue cases in 2020 was lower than in 2019. One of them is Indonesia, where cases were twice as high in 2019 as the previous year (137,760), while it was reported to have decreased in 2020 (95,893).⁴ Furthermore, this needs to be investigated further whether it is due to the lockdown effect so that there is no interaction with positive hosts or underreporting cases^{5,6} or because of people reluctant to health seeking.

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Referring to the existing health system in Indonesia, the Indonesian government adopted a decentralized system. In this context, health programs, including dengue control, are broadly designed by the center and then carried out at lower 40 levels to be adjusted to the context of the region, including in the budget allocation.⁷ If we look further, the dengue program in Indonesia is carried out by two main stakeholders, namely the government as a regulator and the community as both the subject and object of the dengue program.⁸ The government and its staff's domain is to create appropriate programs based on data and implement them with the community.

Indonesia takes vector control through community empowerment in vector monitoring because this program is 45 considered more efficient and offers sustainability.⁹ Vector monitoring is a vital part of vector surveillance which becomes evidence-based for determining the distribution, density, and larval habitats.^{10,11} In Indonesia, vector surveillance is conducted through the Jumantik program, a squad monitoring the existence of larvae by entering the house in the society.^{9,12} Jumantik cadre collects and reports the data in the field periodically to the village, which is forwarded to the health center to calculate the larva indices, including house index, breteau index, and container index, which are 50 considerations in making vector control policies. The role of vector monitoring activity in policy development is presented in Figure 1.

So far, the Jumantik program as vector surveillance has been running well. Nevertheless, problems arise when COVID-19 blows, and the government implements social and physical distancing to limit interaction to avoid COVID-19 transmission. The social restriction impacts the absence of door-to-door larva inspection by the Jumantik cadre. On the 55 other hand, this data is an essential source for determining dengue prevention measures in the community. Based on all backgrounds, we observed the gap for improvement in dengue vector control during COVID-19 from 2 stakeholders, namely the government and society (Figure 2). We formulated two research questions: 1) How is the government managing dengue vector control during the COVID-19 pandemic? 2) What is the situation of dengue disease, its vectors, and vector control in the community? 60

Materials and Methods

Study Design

This study uses multiple approaches: policy review, social listening using Twitter analysis, and interviews. A policy review was employed to capture the journey of dengue vector control in Indonesia. Twitter data figured out the public opinions about dengue and vector control. Interviews involved dengue program implementers that were selected through 65 purposive sampling. The informant in this study was the person in charge of the dengue program at the primary health

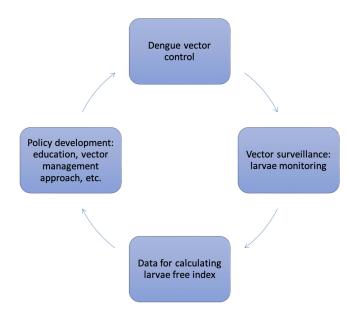


Figure I Vector control and policy development framework

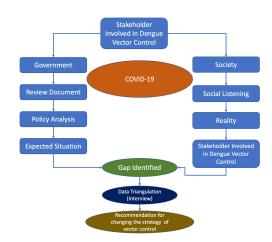


Figure 2 The developed framework used during the research.

center and health office, who was responsible for vector control in society and bridged communication to the health office related to proper dengue intervention in a particular area.

Data Source, Data Collection, Sample, and Analysis

The data collection process is summarized in Table 1. We did this research through multiple approaches: policy review, 70 social listening via Twitter, and interview.

Ethical Consideration

The ethical approval was given by Universitas Ahmad Dahlan Ethical Board (#012205052). Inform consent was obtained before the interview started. The informant was informed that all analyses performed would be anonymized for publication purposes.

Results

Policy Review

These policy reviews were conducted to draw the journey of dengue prevention in Indonesia. This review was a development from previous research conducted by Sulistyawati (2020),⁸ which was added to the latest policy by the Indonesian government in controlling dengue vectors during the COVID-19 pandemic¹³ (Figure 3).

To control dengue, Indonesia has chosen to control the dengue vector in several ways: chemistry, physics, and biology. However, since 1992, chemical control has been gradually reduced and focused on vector control through the movement of cleaning mosquito nests. In 2015 (5 years before the pandemic), the government released the one house one jumantik program, which actively involved the community responsible for cleaning larvae in mosquito breeding sites at their home. Once COVID-19 exploded, the government issued a regulation to adapt to the situation; subsequently, the one house-one Jumantik program was forced with social distancing.

Social Listening Analysis from Twitter

A total of 7419 yields from Twitter. After screening duplicates, we got 2411 tweets included in the analysis. Table 2 summarizes our social listening analysis conducted through Twitter data showing that dengue is still a big problem during the COVID-19 pandemic.

Many people provide awareness of dengue because cases in their area are increasing with some types of statements, such as being in dengue season and dengue increase because of overcrowding of population density.

Dengue Cases in Bengawan City Increased Sharply in the Middle of This Year.

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Domain	Data Source	Method of Data Collection	Sample	Method of Data Analysis
Government - regulator	Policy review	Modification of previous research and addition with dengue vector control in the COVID-19 era	Several policies included since 1968	Document reviews
Society	Social Listening via Twitter	Crawling tweets used Python programming with the Twitter API Key and the keyword "demam berdarah."	A total of 7419 Tweets were extracted with the time frame of Tweets 22/7/2022-7/8/2022	Data were analyzed using a qualitative approach with thematic analysis to develop a theme.
Program implementer	Interview	Interview using semi-structured interview through face-to-face interview with a purposive sampling among the dengue program implementer	Two dengue program implementers in PHC and health office	Field notes were generated and analyzed using thematic analysis.

Table I Data Source, Method of Data Collection, Sample, and Analysis

The population density in South Jakarta and the shady temperature are the reasons for dengue cases rising (in this location).

Looks like now the dengue season again; my friend is also hospitalized because of dengue; I hope he gets well soon.

Dengue Case Increasing, Bekasi City Government Asks the Public to Be Aware.

The category of illness found in society is an abstraction to articulate that dengue incidents still occurred during COVID-19. This was captured from the survivor's Tweet and those who told us the situation around him.

I went to Bandung when I wasn't feeling well and ended up with dengue yesterday.

From these symptoms, it's clear I was attacked by dengue; I hope I'm not hospitalized.

Yesterday, on Eid al-Adha, I brought my sister to be treated for dengue.

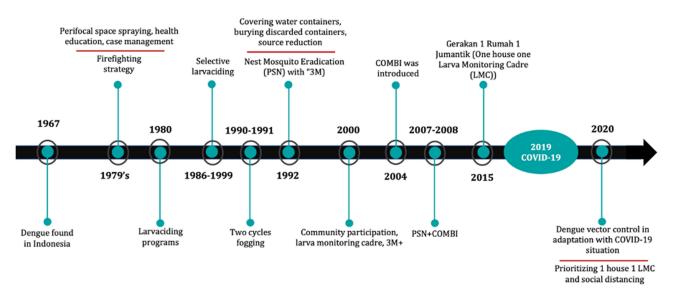


Figure 3 The journey of dengue vector control in Indonesia.

Next is the category mortality and outbreak occurred, which comes from two subcategories: some dengue patients die, and dengue outbreaks arise in some places. This category illustrates that fatalities happened and, in some areas, declared a dengue outbreak.

Dengue fever case in Asmat Regency has risen dramatically in the past month; the Asmat Regency Government has determined 105 an outbreak of dengue fever.

DBD cases in the Yogyakarta City soared as long as two patients died

Many cases of dengue in Solo, some of them die.

During COVID-19, people said they felt anxiety about dengue because of the pain and trauma of experiencing dengue in the past. So, they were afraid of getting infected again; even when they felt dengue symptoms, they were worried.

In the next few days, hopefully, it won't be fever anymore because if I still have a fever, I have to go for the blood test. I'm afraid of getting dengue for the second time.

On Monday last week, I was shocked because of a fever; I was afraid of dengue. But after checking in the hospital, thank God I'm fine.

Friends, if you have a brother or nephew who has a fever and red spots appear on the skin and tongue, please run to the hospital 115 immediately.

In addition, people expressed their afraid of the pain and symptoms of dengue. They also spoke about concerns or fears with the presence of mosquitoes. However, they did not specifically mention Aedes aegypti.

Many mosquitoes make me sick with dengue; I'm suspicious about getting dengue again.

In the first month of class, I got dengue because there were a lot of mosquitoes in my class.

Because I got dengue some time ago, I'm terrified of mosquitoes, afraid to open the window, and I always put mosquito repellents.

The last category is that dengue prevention is still being carried out during COVID-19, either educating the public or carrying out actual activities such as fogging.

Theme	Category	Sub-Category
Dengue still be a severe problem during	Alertness to dengue	Warning about dengue cases increasing
COVID-19	Illness found in society.	Suffering from dengue or informed there is positive dengue around them
	Mortality and outbreak occurred.	Dengue patient dies
		Dengue outbreaks occurred in some places.
	Anxiety to dengue	I am feeling pain or trauma because of having dengue in the past.
		Worried because I have the dengue symptoms
	Worries to dengue vector	State a lot of mosquitoes around them
	Dengue prevention is still needed.	Doing dengue prevention

Table 2 Twitter Data Analysis Themes

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In order to prevent the spread of dengue fever, mass fogging activities are carried out in the Singgi environment of the Gulling 125 House.

The Papua Provincial Health Office (Dinkes) is intensifying counseling on preventing the transmission of dengue fever.

An integrated team from Petojo Selatan village, Gambir sub-district, Central Jakarta, held an eradication of mosquito nests (PSN).

Gap Identified and Interview

From two processes of data collection, namely policy review and social listening via Twitter, several problems in dengue control during the COVID-19 pandemic; namely, dengue still occurs in the community during COVID-19. This result was confirmed by an interview informant, a dengue program implementer at the primary health centers, who stated that dengue persisted during COVID-19.

(During COVID-19) Dengue still occurs even though they have decreased compared to 2019. In our PHC, they were 62, 48, and 135 12 cases for 2019, 2020, and 2021 respectively. (Female, PHC dengue officer)

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Even though the eradication of mosquito nests is trying to be carried out during the pandemic, still, the impact does not have a maximal effect on policy because the manual reporting system cannot run normally. As a result, the data that is the basis for evidence-based policymaking is not well provided. Dengue officers confirmed this at the PHC and the 145 provincial health office.

The larva inspection report was working (during the pandemic); the larva free number was also calculated but cannot be used as a reference because it does not represent the situation on the field. (Female, PHC dengue officer)

Reporting of larva inspection does not stop during the pandemic, but the quantity was decreased. So, larva free rate (ABJ) cannot be calculated (Male, Provincial dengue officer) 150

Discussion

Dengue, which is still globally exacerbated by the spread of COVID-19 that has implications for social restrictions, has become a severe problem in Indonesia's routine dengue vector control programs. During the COVID-19 pandemic, the government enforced vector control by emphasizing social distancing. However, this does not seem to be running well either. Seeing this situation, the gap for improvement during COVID-19 in dengue vector control in Indonesia remains 155 unclear. Identifying the dengue situation and the vector control works during a pandemic will facilitate the development of the innovation and may improve responses to currently available interventions.

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The dengue case during the pandemic still existed, although it tends to decrease in quantity, this was confirmed by social listening via Twitter and approved by the dengue officer. This result follows another study in Asia, India, Latin 165

America, and Malaysia, which stated that dengue cases during the COVID-19 pandemic decreased, presumably due to limited human movement. Hence, the hosts stayed home, so they did not infect others.^{5,6,14} On the other hand, this decline in cases should also be suspected to the public's reluctance to visit health facilities due to fear of contracting COVID-19.¹⁵ So it could be that the case looks slightly reduced because of the many underreported cases.⁵ However, different conditions were reported by several regions of Indonesia, which stated there was an increase in dengue cases at 170 the beginning of the COVID-19 pandemic, including in Bali and East Java.^{16,17}

Regarding mosquitoes, this study shows people's complaints about the presence of mosquitoes during COVID-19. People even said there were lots of mosquitoes around them and even felt afraid because they had been infected with dengue. Several studies reported that the COVID-19 pandemic, coupled with social restrictions, caused the increase in mosquito densities^{18,19} due to the stop of dengue vector control movement. This means that the risk of humans being bitten by mosquitoes also 175 increases.²⁰ Accordingly, the mosquito population was difficult to control then the population was increasing.

The complaint about the number of mosquitoes was related to the vector control empowerment program not running effortlessly during the COVID-19 pandemic due to social restrictions, as stated by previous research.²¹ Social restriction policy also impacts disease control policies and dengue vectors that rely on larvae inspection data that require entry into the house. Since 2015 the Indonesian government has launched vector control through household-based community empower- 180 ment (one house, one jumantik). Still, not all regions have implemented this program – some are entering the socialization phase but have not yet implemented it. In regions that have implemented one house-one jumantik, the data flow from households during the COVID-19 pandemic was not correctly reported, so it is clear that the data supply for policies is disrupted. Therefore, seeing the importance of vector control and the one house one jumantik program as an effective community empowerment model, it is necessary to support an independent reporting system at the household level. Thus, the 185 flow of larva inspection data does not rely on manual report form as has been done so far. This is undoubtedly a momentum to support vector control programs during a pandemic or even after the pandemic as mitigation of similar conditions in the future.

Conclusion

COVID-19 implies the dengue case and vector control. The society reported that Dengue disease remain occurred during the pandemic. They also stated the existence of mosquitoes around them. The social restriction is associated with 190 disrupting routine vector control that runs inspection by entering the house. This situation impacted the data supply for a policy generally referring to societal larvae monitoring. We recommend developing one house one jumantik reporting system as room for improvement of vector control in adaptation to COVID-19 and social restriction.

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Disclosure

The authors report no conflicts of interest in this work.

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